## **Public Document Pack**



## Argyll and Bute Council Comhairle Earra-Ghàidheal Agus Bhòid

Customer Services

Executive Director: Douglas Hendry

Kilmory, Lochgilphead, PA31 8RT Tel: 01546 602127 Fax: 01546 604435 DX 599700 LOCHGILPHEAD 21 January 2019

## RECONVENED MEETING OF ARGYLL AND BUTE LOCAL REVIEW BODY

A meeting of the ARGYLL AND BUTE LOCAL REVIEW BODY will reconvene in the COUNCIL CHAMBERS, KILMORY, LOCHGILPHEAD on MONDAY, 28 JANUARY 2019 at 9:45 AM, which you are requested to attend.

Douglas Hendry
Executive Director of Customer Services

## **BUSINESS**

- 1. APOLOGIES FOR ABSENCE
- 2. DECLARATIONS OF INTEREST
- 3. CONSIDER NOTICE OF REVIEW REQUEST: LAND EAST OF CAMIS ESKAN FARMHOUSE, HELENSBURGH (REF: 18/0009/LRB)
  - (a) Further Information from the Planning Department (Pages 3 20)
  - (b) Further Comments from Applicant (Pages 21 28)
  - (c) Further Comments from Interested Parties (Pages 29 30)

## ARGYLL AND BUTE LOCAL REVIEW BODY

Councillor Rory Colville
Councillor Roderick McCuish

Councillor Audrey Forrest

Contact: Adele Price-Williams - 01546 604480



# ADDITIONAL INFORMATION FOR LOCAL REVIEW BODY

# REFUSAL OF PLANNING PERMISSION FOR ERECTION OF TWO DWELLINGHOUSES AT LAND EAST OF CAMIS ESKAN FARMHOUSE, HELENSBURGH

**PLANNING APPLICATION** 

**REFERENCE NUMBER: 18/01382/PP** 

# 1 Details of the previous planning permission for conversion of the barn and the building warrant from 2007 and whether the planning permission has expired.

Comment: Details are attached. The original planning permission has expired. A second application is 2015 was refused under reference 15/01652/PP. This application was never appealed.

# 2 Planning status of the foundations as depicted on page 12 of the agenda pack; together with clarification of what, if any, that status has on the planning history of the site.

Comment: Due to the history of permissions on the site and the need to ensure that any material considerations were evaluated in the determination of the proposal officers previously have sought, through discussions with Building Standards, to try and clarify why following planning permission for a conversion of an traditional, stone built outbuilding being granted under 06/00085/COU, a building warrant was submitted to demolish the traditional barn and replace it with two new build houses under 07/00444/ERECDW. Although a building warrant was approved no notification of commencement of works or site inspections were carried out and no information to suggest the barn was structurally incapable of conversion and required demolition has been found.

Officers could not identify any reason as to why the original barn was demolished in its entirety and new foundations constructed contrary to the terms of planning permission 06/00085/COU. There is no information contained in the planning or building standards history which provides mitigation or justification for proceeding with both demolition and unauthorised development contrary to the terms of the planning permission to convert the existing agricultural building into two dwellings.

Given the above the foundations had no relevance in 2015 and have no relevance to this appeal.

# 3 Their view on the Scottish Planning Policy advice as detailed on page 28, section 4.7 of this agenda pack.

Comment: The paragraph states the following:

Finally, SPP advises that LPAs should always consider the re-use or re-development of brownfield land before new development takes place on greenfield sites, and that the generally accepted definition of 'previously developed, or 'brownfield' land is that this is land which is or was occupied by a permanent structure, including the curtilage of the developed land any associated fixed surface infrastructure.

Comment: Scottish Planning Policy (SPP) is a non-statutory document. It identifies the primacy of the development plan stating that planning should be plan-led. It further states that the aim is to achieve the right development in the right place; it is not to allow development at any cost. Whilst the SPP and the presumption in favour of sustainable development will be material considerations it makes clear that for proposals that do not accord with up-to-date development plans the primacy of the plan is maintained. The SPP emphasises the importance of greenbelt particularly in directing development to more appropriate sites.

It is assumed that this statement is to convince Members that brownfield sites as such have a greater status than greenfield sites and therefore should be approved. Whether a site is brownfield or greenfield there is no automatic right of approval. All planning applications require to be assessed in terms of Section 25 of the 1997 Planning Act against Development Plan Policy and other material considerations. As previously stated the site is within the

greenbelt which is the strictest of the Council's countryside policies and opportunities are limited. The proposal in 2006 met the terms of greenbelt policy i.e. conversion of a traditional building. That was not implemented and the barn demolished. The erection of two houses fails when assessed against development plan policy and other material considerations.

4 Clarification of whether a brownfield development is considered differently if the site is situated in greenbelt and if redevelopment opportunities are limited to only those specified in the greenbelt policy.

Comment: Whether a site is brownfield or greenfield there is no automatic right of approval. All planning applications require to be assessed in terms of Section 25 of the 1997 Planning Act against Development Plan Policy and other material considerations. As previously stated the site is within the greenbelt which is the strictest of the Council's countryside policies and opportunities are limited to those specified. The proposal for the erection of two houses fails when assessed against development plan policy and other material considerations.

## 5 Clarification on whether the latest population figures are projecting a falling population in Helensburgh and Lomond.

Comment: The population of Helensburgh and Lomond is declining. However, this has absolutely no relevance to the appeal. The appeal is to approve two houses in the greenbelt without any justification. The Housing Need and Demand Assessment Report was used to identify the housing need and inform the Housing Land Supply Targets which were used in the Argyll and Bute Local Development Plan. The Housing Need and Demand Assessment was approved as robust and credible by the Scottish Governments Centre for Housing Market Analysis. The document also formed one of the core documents which was considered by the Reporters when they were looking at the adequacy of the housing allocations in the Local Development Plan, where they confirmed that there was no need to identify additional sites for housing allocations.

6 Their view on the Scottish Planning Policy advice as detailed on page 27, section 4.5 of the agenda pack and its relevance to the proposed development and clarification that the Faslane development is an area where economic investment is planned in the near future and its relevance to the proposed development.

Comment: The paragraph states the following:

The SPP also notes that NPF3 aims to facilitate new housing development, particularly in areas within our cities network where there is continuing pressure for growth, and through innovative approaches to rural housing provision. House building makes an important contribution to the economy. Planning can help to address the challenges facing the housing sector by providing a positive and flexible approach to development. In particular, provision for new homes should be made in areas where economic investment is planned or there is a need for regeneration or to support population retention in rural and island areas.

Investment is on-going at Faslane and will include new submarines and personnel. This has absolutely no relevance to the proposed development. The appeal is to approve two houses in the greenbelt without any justification. New housing will be directed to allocated sites and other locations within settlements. As stated above the site is within the greenbelt which is the strictest of the Council's countryside policies and opportunities are limited to those specified in the policy. The proposal for the erection of two houses fails when assessed against development plan policy and there are no material considerations that would justify departing from policy.

### Conclusion

The appeal site is a sensitive site. It is within the greenbelt which gives the highest degree of protection in terms of both the Council's and Scottish Government's countryside policies. In terms of greenbelt new housing development needs a locational or occupational need. The appellants have hung their justification for 2 houses on part of the SPP. Scottish Planning Policy needs to be read and assessed in totality. It is a non-statutory document but is a material consideration. It identifies the primacy of the development plan stating that planning should be plan-led. It further states that the aim is to achieve the right development in the right place; it is not to allow development at any cost. Whilst the SPP and the presumption in favour of sustainable development will be material considerations it makes clear that for proposals that do not accord with up-to-date development plans the primacy of the plan is maintained. The SPP emphasises the importance of greenbelt particularly in directing development to more appropriate sites within settlement boundaries.

Planning permission was granted for the conversion of a barn/agricultural building on this site into two dwelling houses on 30.1.07 under permission 06/00085/COU. In the officers report the granting of this permission was justified on the following basis:

The development will secure the retention of the existing farm outbuilding at Camis Eskan. Traditional farm outbuildings form an integral part of our rural heritage and in circumstances where they have become surplus to need, appropriate projects to retain the structures should be encouraged as the eventual decay and ultimate loss of these structures will be of overall detriment to that heritage. The proposal involves a sensitive conversion of the outbuilding and will result in the re-use of a traditional building which is considered worthy of retention. The proposed development will not have an adverse impact on the character of the green belt and is supported by other development plan policies. Moreover, the barn forms part of a larger steading complex which has permission to convert to four dwelling houses. As such the proposal can be justified.

This recommendation was then sent to the then Scottish Executive as a notifiable minor departure from the development plan on 13 November 2006 and following no objection to the granting of planning permission for the conversion of the barn, planning permission for the change of use was granted on 30.01.2007.

As the barn/agricultural building which was previously on the site has been demolished in its entirety, and all materials have been removed from the site, this available exception to policy is now not available and the proposed erection of two dwelling houses is contrary to greenbelt policy with no possible exceptions being available.

Although a building warrant was approved no notification of commencement of works or site inspections were carried out and no information to suggest the barn was structurally incapable of conversion and required demolition has been found. Officers can identify no reason as to why the original barn was demolished in its entirety and new foundations constructed contrary to the terms of planning permission 06/00085/COU. There is no information contained in the planning or building standards history which provides mitigation or justification for proceeding with both demolition and unauthorised development contrary to the terms of the planning permission to convert the existing agricultural building into two dwellings.

On the basis of development plan policy and other material considerations there is no justification for two houses at this location and the appeal should be dismissed.

## TOWN AND COUNTRY PLANNING (SCOTLAND) ACT 1997 TOWN AND COUNTRY PLANNING (GENERAL DEVELOPMENT) (SCOTLAND) ORDER 1992

## **FULL PLANNING PERMISSION**

REFERENCE NUMBER: 06/00085/COU

A Simpson Ian Dawson Architecture 10 Arkwright Way Paisley PA1 2NX

I refer to your application dated 18th January 2006 for planning permission in respect of the following development:

# Conversion of barn into 2 dwellinghouses AT: Camis Eskan Farm Helensburgh Dunbartonshire G84 7JZ

Argyll and Bute Council in exercise of their powers under the above mentioned Act and Orders hereby grant planning permission for the above development in accordance with the particulars given in the application form and doquetted plans subject however to the following conditions:

1) that the development to which this permission relates must be begun within five years from the date of this permission.

Reason: in order to comply with Section 58 of the Town and Country Planning (Scotland) Act 1997.

## AND

## Subject to the conditions and reasons on the attached sheet.

It should be understood that this permission does not carry with it any necessary consent or approval for the proposed development under other statutory enactments and is not a Building Warrant.

Dated: 30 January 2007

agu. J. Gilmor.

Angus J. Gilmour Head of Planning

## **PAPER APART**

**REFERENCE NUMBER: 06/00085/COU** 

Conversion of barn into 2 dwellinghouses
AT:
Camis Eskan Farm Helensburgh Dunbartonshire G84 7JZ

The planning application as detailed above is subject to the following conditions:

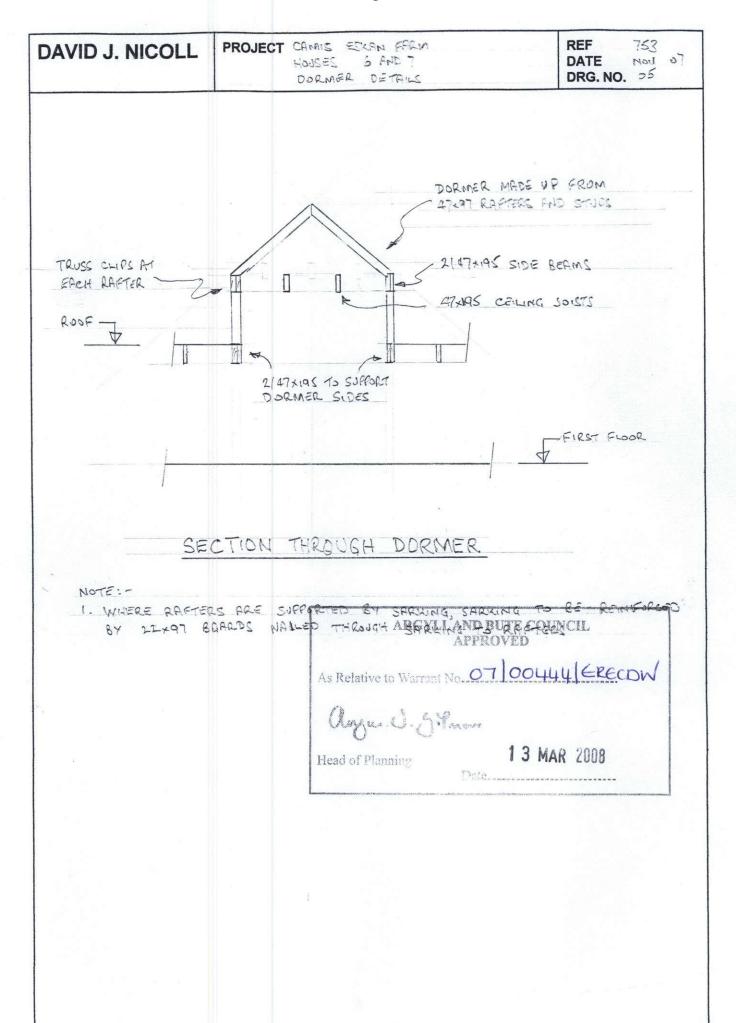
## **ADDITIONAL NOTES:**

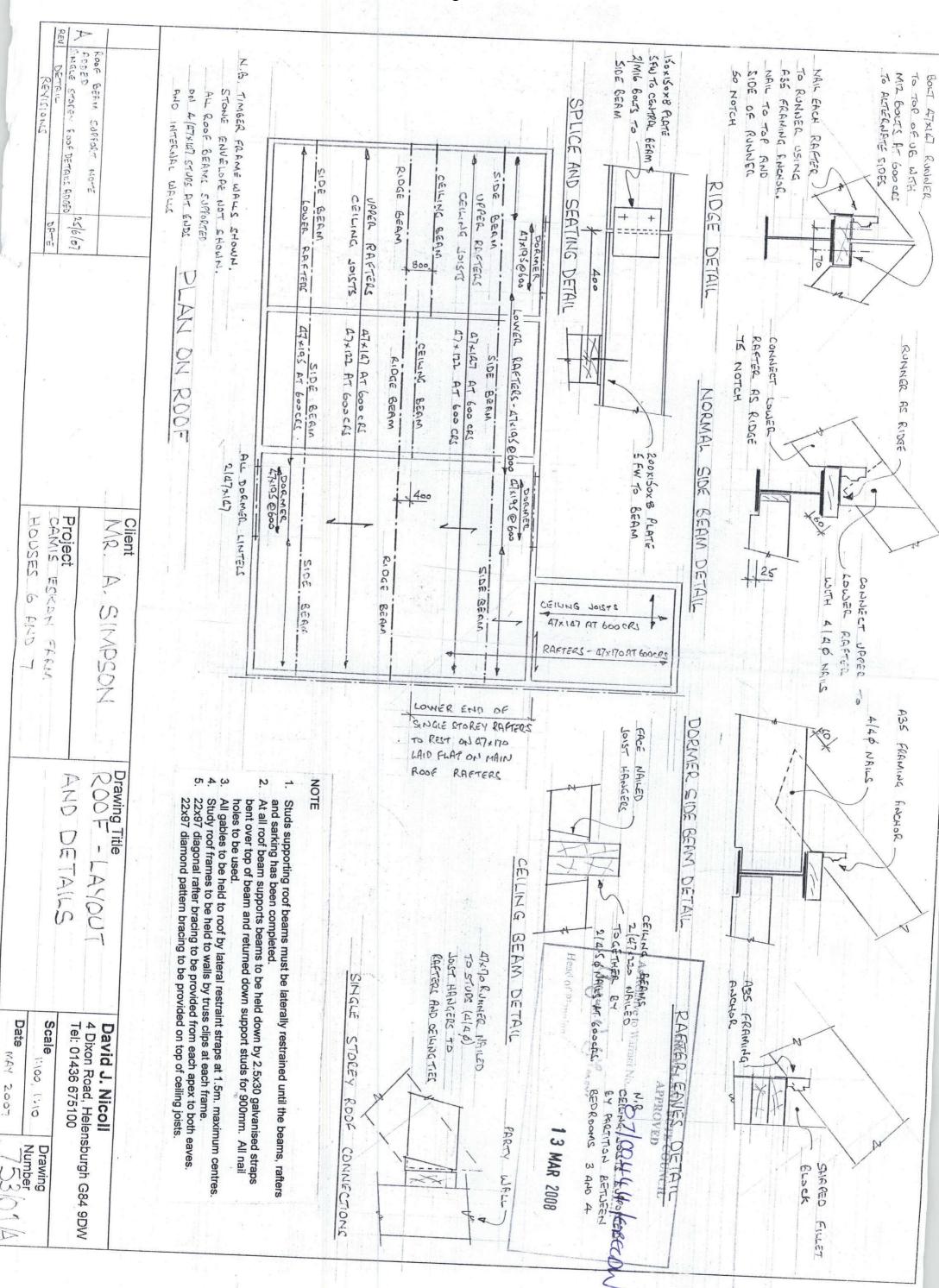
It should be understood that this permission does not carry with it any necessary consent or approval for the proposed development under other statutory enactments and is not a Building Warrant.

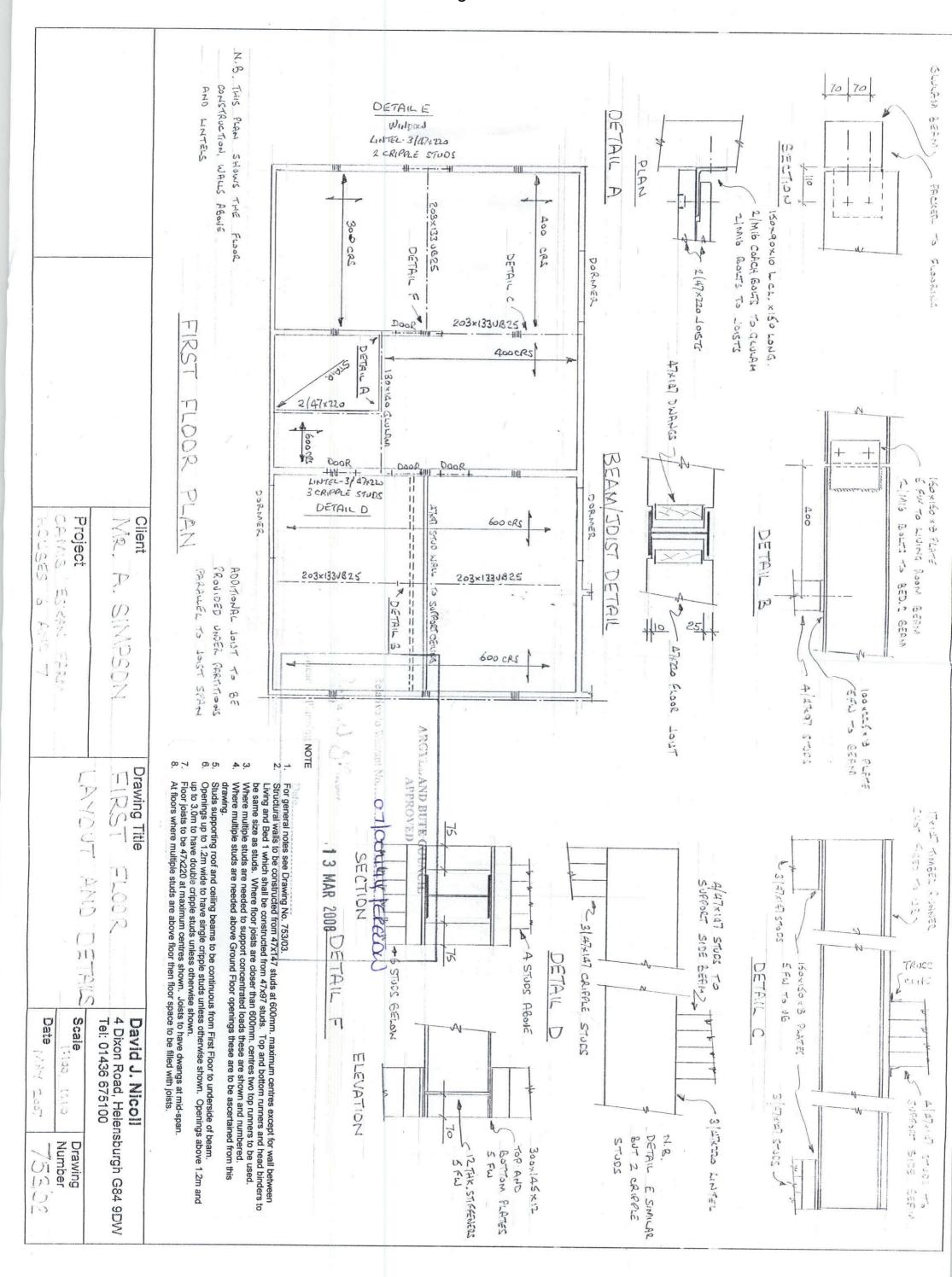
Dated: 30 January 2007

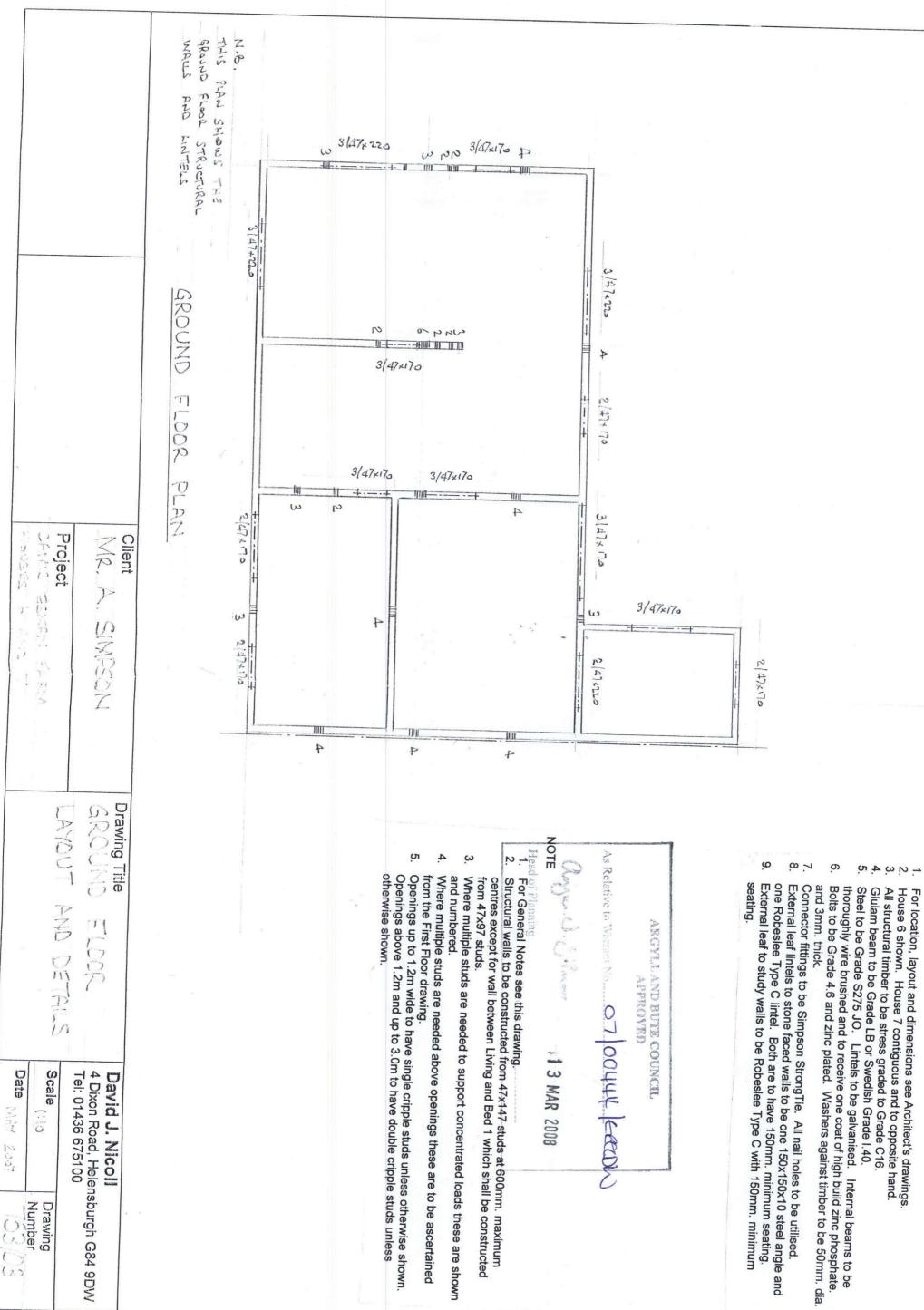
Angus J. Gilmour Head of Planning

agu. J. Gilmorr.

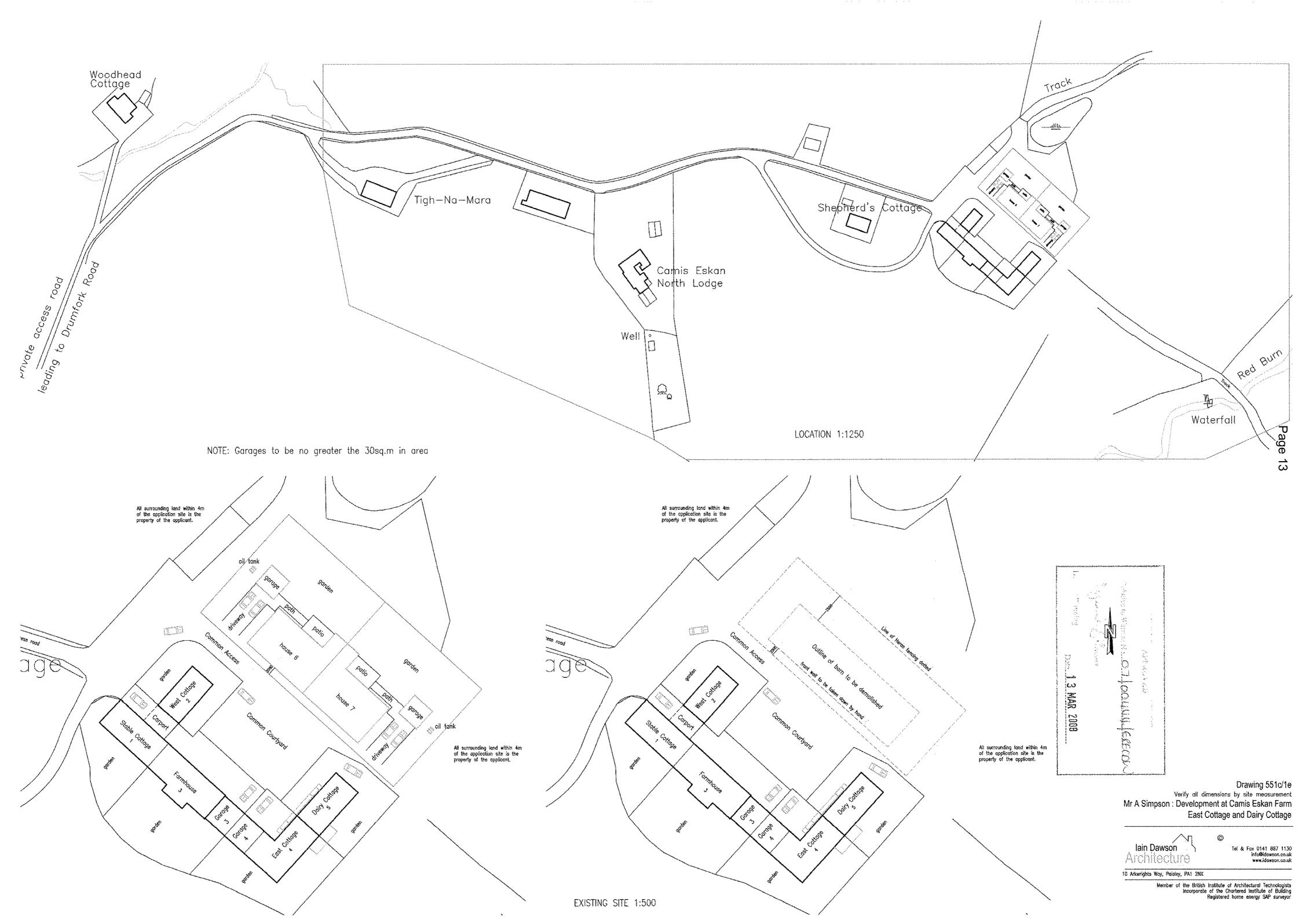


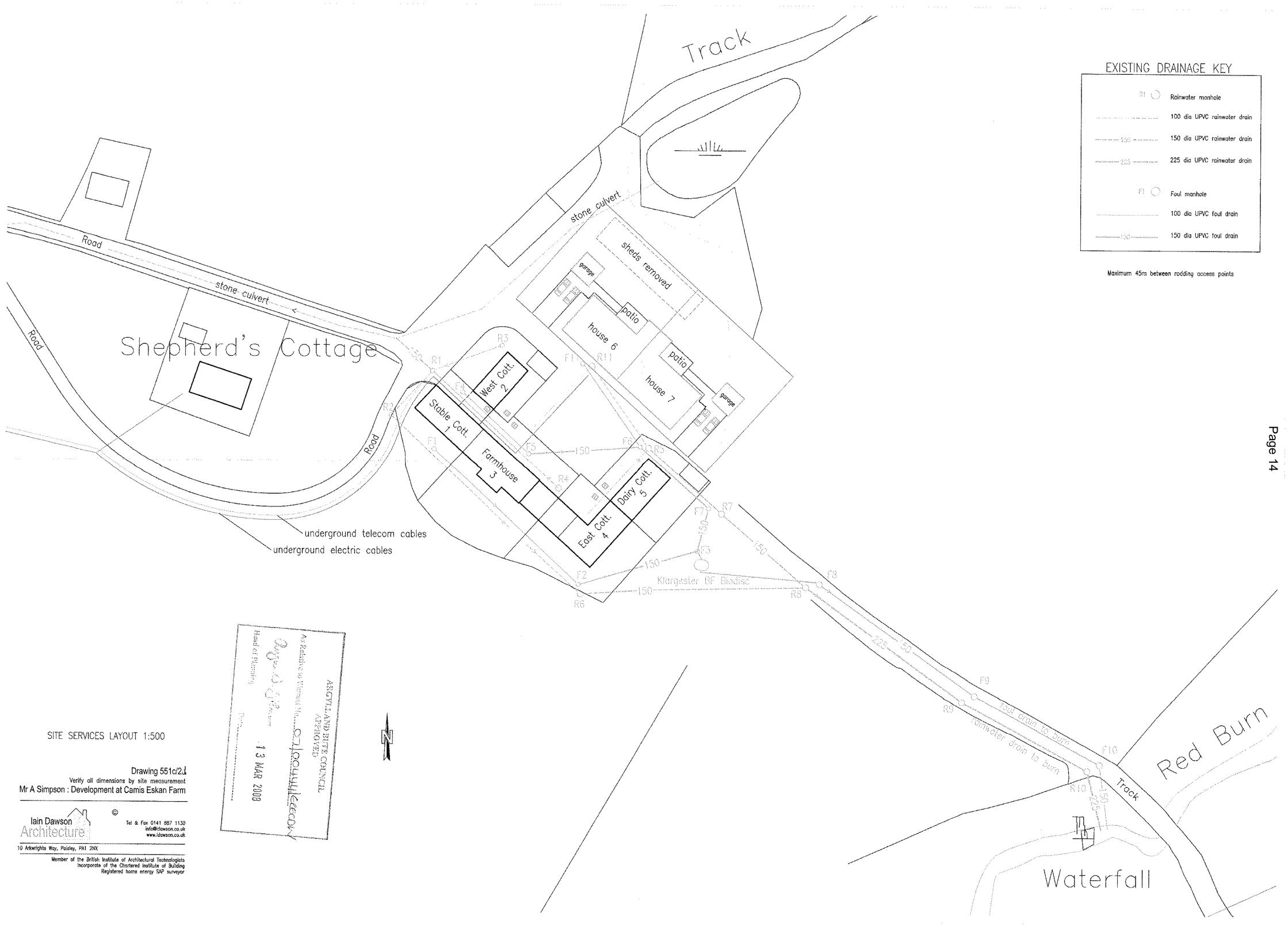


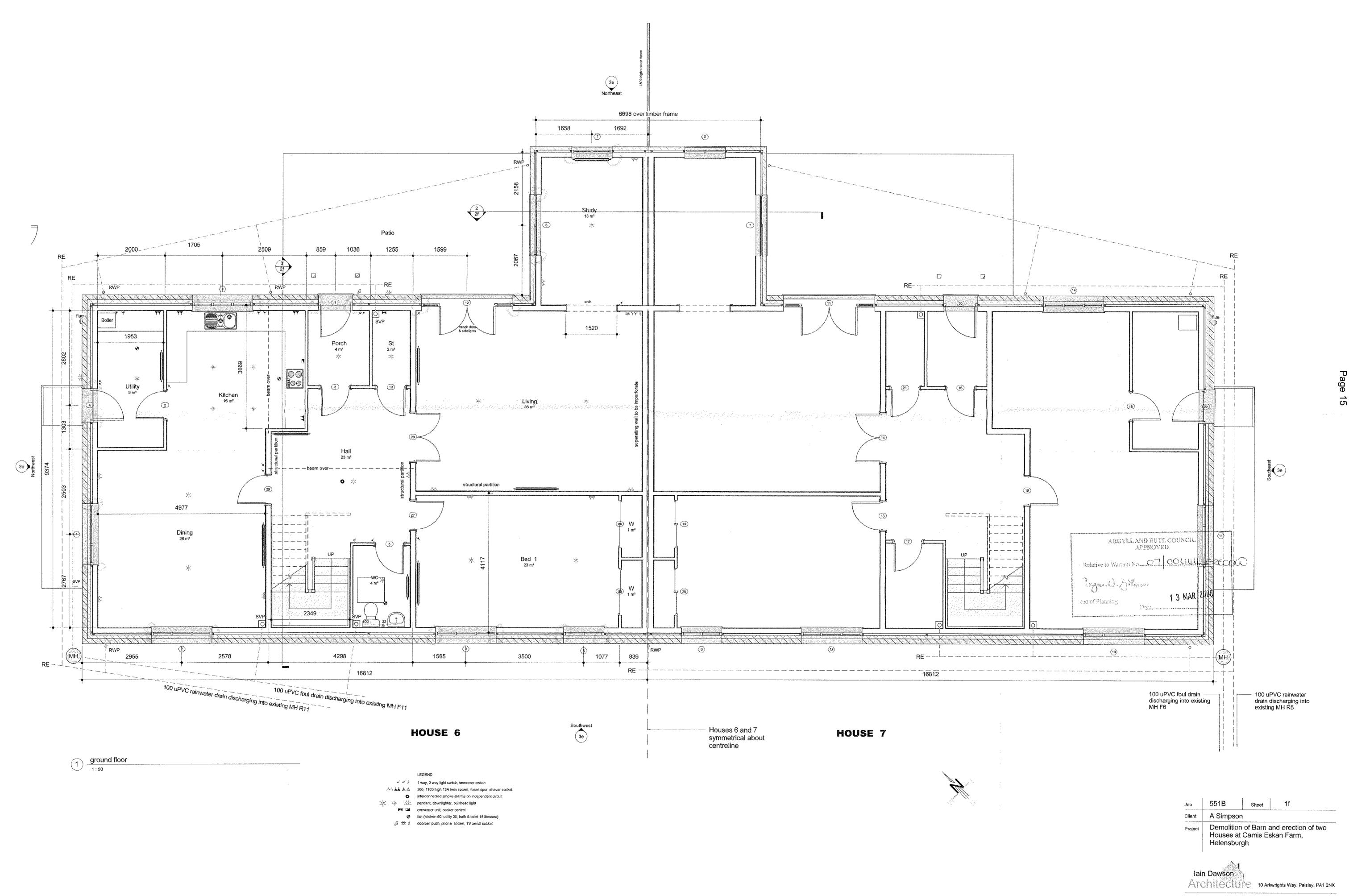




# GENERAL NOTES







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Chartered Architectural Technologist
Affiliate of the Royal Institute of British Architects
Associate of the Chartered Institute of Building



symmetrical about centre line of party wall

13962

33006

4298

5224

Foundation

## SPECIFICATION

## DEMOLITION METHOD STATEMENT see plans as existing - drawing E1a

STRUCTURAL NOTE The structure shall be certified by David J Nicoll and shall comply with his drawings 753/01, 02, 03 and 04.

Trenches excavated to 100kN/sq.m bearing stratum at a minimum cover depth of 600mm below exterior finished ground level or to solid rock. Concrete strip foundations 200mm thick with minimum width as shown on foundation plan, using concrete grade Class C25/30 and having fabric reinforcement Ref. A252 incorporated with 50mm bottom cover. 140mm blockwork inner leaf of cavity walls, max weight 20kg per block with stainless steel butterfly wall ties at 600mm crs horizontally and 450mm crs vertically. Blockwork thickened to 200mm where underbuilding height exceeds 1 metre. 100mm blockwork outer leaf with facing brick features if shown on elevations. Cavities filled with weak mix concrete from foundation to ground level. NOTE: Where there is a level difference between the Ground Floor and the ground of more than 0.3m then the inner leaf blockwork should be increased to 200mm. Where it exceeds 600mm then

## FLOOR: groundbearing: insulated (max U-value 0.25)

70mm concrete screed, finished smooth and level, containing underfloor heating pipework installed to manufacturer's instructions. 250mic polythene separation layer on 65mm Kingspan Kooltherm K3 Floorboard rigid phenolic insulation. 25mm thick Kooltherm strips laid vertically at perimeter of screed. 130 thick Grade RC35 concrete subfloor with A193 mesh reinforcement, laid level with floated finish. 1000g Polythene DPM, on 100 compacted hardcore blinded with 25mm compacted thickness of sand. The maximum concrete bay size is to be 36sq.m, and an adjoining bay shall not be poured for 5 days. The concrete is to be cured by keeping it damp for 7 days or by using a sprayed membrane.

it should be increased to 300mm, up to a maximum height of 700mm. Blockwork to be 7N/mm2 strength, set in 1:1:6 mortar and having movement joints at 6m centres.

All structural components of the upper floor to be designed and certified by Structural Engineer. 22mm T&G moisture resistant chipboard, supported at max 600mm crs, with glued joints and min perimeter gap of 10mm or 2mm per metre run of floor with compressible filler. 100mm glass wool deafening between joists. 12.5mm TE plasterboard fixed to underside of joists or ceiling ties.

Breather building paper. 9mm ply sheathing to BS 5268. 47x147mm timber studs @ 600 crs. 150mm glass wool between studs. Polythene vapour control layer. 12.5mm T E plasterboard. Galvanised MS holding down straps at either side of openings and at 1.8m crs on continuous lengths of wall. DPC at wallplate level. All structural timber shall be stress graded to grade C16 and constructed as specified by the Structural Engineer.

WALL cladding: blockwork with roughcast
19mm wet dash roughcast. 100mm blockwork (max weight 20kg per block) outer leaf with Rytons Slimvent Minor perpend vents at 1200mm crs at head and base of cavity and above and below mid floor fire stops. Renderplan MJ15 movement joints where blockwork panels exceed 6m in length. 50mm cavity with Expanet Bat stainless steel frame ties spaced 600mm horizontally and 450mm vertically. 38x50mm cavity barrier around all openings in walls and at wall corners and at wallhead and at 10m max centres. DPC at wallplate level and all cavity closures. Blockwork to be 7N/mm2 strength, set in 1:1:6 mortar and having movement joints at 6m centres. Lintels as specified by Structural Engineer.

DORMER walls 19mm vertical weatherboard on 38x10mm horizontal counter battens on 38x10mm vertical battens at 600mm max centres and around all openings in walls and at wallhead centres. Breather

building paper. 9mm ply sheathing to BS 5268. 47x147mm timber studs @ 600 crs. 150mm glass wool between studs. Polythene vapour control layer. 12.5mm T E plasterboard. Composite outer leaf of 150mm natural stone in 1:1:6 (cement:lime:sand) mortar, bonded with galvanised fishtail wallties spaced at 900mm crs horizontally and 600mm crs vertically to 100mm blockwork (max weight 20kg per block). Rytons Slimvent Minor perpend vents at 1200mm crs at head and base of cavity. 50mm cavity with Expannet Bat stainless steel frame ties spaced 600mm horizontally and 450mm vertically. 38x50mm cavity barrier around all openings in walls and at wallhead and at 10m max centres. DPC at wallplate level and all cavity closures. Blockwork to be

7N/mm2 strength, set in 1:1:6 mortar and having movement joints at 6m centres. Lintels as specified by Structural Engineer. Internal partitions 38x68mm studs @ 600mm crs. Structural partition between living room and bedroom 1 shall be 47x97mm grade C18 studs at 600mm crs, with 22mm thick sole plate and 9mm sheathing ply on one side. All other structural partitions shall be 47x147mm grade C18 studs at 600mm crs, with 22mm thick sole plate and 9mm sheathing ply on one side. All partitions clad

with 12.5mm TE plasterboard both sides. 80mm glass quilt within all bathroom and toilet partitions. The structural partitions shall be held down as the external walls and connected to the adjoining walls by 4 dia, nails at 150mm, centres. WALL: party wall: timber framed Two leaves of timber studs @ 600mm crs. sized to match the exterior wall studs. Cavity side of studs clad with 9mm sheathing ply fixed at outer ends of party wall, and clad with Netlon elsewhere.

## 50mm cavity between leaves, incorporating metal frame ties at 1200mm crs horizontally, one row per storey. Each leaf clad internally with 12.5mm TE plasterboard on 19mm Gyproc Plank on

polythene vapour control layer. 12-36 kg/m3 100mm glasswool insulation between studs. The party wall shall be held down as the external walls and connected to the adjoining walls by 4 dia. ROOF COVERING: slated

## Grey natural slate with zinc ridge. Reinforced underslating felt on 18mm T&G sarking board. Code 5 lead flashings to valleys and abutments.

All structural components of the roof to be designed and certified by Structural Engineer. 35x50 timber straps nailed to top edge of rafters to provide 50mm gap between insulation & sarking. Hydro-Air P4 galvd steel truss clip at all rafter/eaves joints. Hydro-Air M3 700x30x3mm galvd steel restraint straps to rafter ends @ 1800 crs. Roof void ventilation by mesh-covered eaves ventilators providing a free ventilation area equivalent to 25mm x total eaves length, and by ridge ventilators providing a free ventilation area equivalent to 5mm x total ridge length. 18mm red pine fascia. 9mm WBP plywood soffits. Water tank stool as BS 5268 detail.

## ROOF INSULATION - level ceilings (max U-value 0.16) 100mm glass quilt insulation between ceiting ties and 170mm glass quilt insulation laid over and perpendicular to ceiling ties. 12.5mm TE plasterboard.

ROOF INSULATION - vertical oxters (max U-value 0.27)

150mm glass quilt insulation between oxters, supported by polypropylene netting. 12.5mm TE plasterboard.

## ROOF INSULATION - sloping ceilings (max U-value 0.18) 150mm Kingspan Kooltherm K7 Pitched Roof Board insulation fitted between rafters with 50mm ventilated space between sarking and insulation. 12.5mm TE plasterboard.

All electrical work to be installed tested and certified by an SBSA Approved Certifier of Construction in accordance with BS 7671: 2001. Automatic smoke detection to comply with BS 5446: part 1:

## 2000. Exterior lights fitted with PIR sensors where appropriate. Interior lights fitted with low energy bulbs where appropriate.

SERVICES: plumbing & central heating distribution 160 litre vented indirect hot water cylinder with thermostat and 40mm foam insulation. 227 litre cold water cistern supported in accordance with BS 5268. Copper pipework within 1m from boiler. Copper or Hep2o barrier pipework elsewhere, clipped in accordance with manufacturer's instructions. Pipework in unheated areas to be insulated with 50mm thick foam sleeve to BS 5422: 2001. All hot water discharges from sanitary fittings limited to 48 degrees centigrade by thermostatic mixing valves. Thermostatic shower control. Radiators with thermostatic valves, roomstat, 7 day programmer and boiler-off interlock. Underfloor heating pipework clipped in position on diffuser panels supported between the chipboard and insulation in accordance with the manufacturer's specification, with manifold controlled by individual roomstats, 7 day programmer and boiler-off interlock.

Worcester Danesmoor 20/25 oil fired roomsealed boiler, max 25kw, to OFTEC standard OFS A100, incorporating a full sized, rigid non-combustible base and enclosure to prevent the adjacent floor and walls exceeding 100° C under normal working conditions. Boiler to be fitted with durable label indicating its limitations of use. Titan ES1300 bunded 1300 litre polypropylene oil tank on a 100mm concrete plinth, extending 300mm beyond all sides of the tank. Tank to be sited more than 1.8m from building and more than 0.76m from boundary, and within 25m of a delivery tanker stance. Oil supply pipe to be fitted with a fire valve complying with clause 8.3 of BS 5410; part 1: 1997.

## SERVICIES: drainage to existing Klargester BF Biodisc

Black UPVC deepflow rainwater goods, installed in accordance with BS EN 12056-1; 2000, BS EN 752-3; 1997, BS EN 752-4: 1998 and BS EN 1610: 1998. 100mm UPVC rainwater & foul drains min fall 1 in 40, min cover 600mm below finished ground level. Drainage passing through structure to be lintelled over with Robesiee type A lintel. UPVC manholes 600mm dia. All sanitary pipework installed in accordance with BS EN 12056-2: 2000. Sanitary appliances connected directly to SVP. WHB waste 32mm dia. Sink shower and bath waste 40mm dia. 75mm deepseal traps to all fittings. Shower traps to be accessible. Rainwater drains discharge to existing rainwater drainage system. Foul drains discharge to existing foul drainage system and treatment plant. Indelible label fitted adjacent to consumer unit or stopcock stating: The drainage system from this property discharges to a wastewater treatment plant (or septic tank, as appropriate). The owner is legally responsible for routine maintenance and to ensure that the system complies with any discharge consent issued by SEPA and that it does not present a health hazard or a nuisance'.

Timber stair, minimum 800mm clear width, 42 degrees max pitch. Handrail 900mm above pitch line. 900mm high balustrade with 99mm max gap between balusters. At least 2 metres clear headroom above stair landings and pitch lines

## WINDOWS, DOORS (max U-value 1.8)

Hardwood reversible H-windows, double glazed, with hinges allowing safe cleaning from inside the building. Windows to provide an opening area of at least 1/30th floor area in each apartment. Trickle vents providing 8000sq.mm veritiation area in apartments and 4000sq.mm in kitchen, utility, bathroom or toilet. Obscure glass in bathroom and toilet windows. Escape windows must be at least 450mm high x 450mm wide with an unobstructed openable area at least 0.33 sq.m and the bottom of the openable area not more than 1100mm above the floor. Hardwood high performance pre-hung insulated doors with fitted ironmongery and double glazed aperture or entrance screen where applicable. Front door fitted with letterplate. Wheelchair access door to have a 926mm door leaf width and a threshold complying with Regulation 4.1.9. All glazing to comply with BS 6262: part 4: 1994 (clause 7.2 for door glazing within 1500mm of floor or ground level, or clause 7.5 for glazing within 800mm of floor or ground level except doors or screens).

Softwood facings, skirtings and soleboards for varnish. Panelled timber interior doorsets. Sliding or hinged wardrobe doors as applicable. Wardrobe shelf and hanging rail. All glazing to comply with BS 6262: part 4: 1994 (clause 7.2 for door glazing within 1500mm of floor or ground level, or clause 7.5 for glazing within 800mm of floor or ground level except doors or screens). Shower enclosures and bath & basin splashbacks to be ceramic tiled and impervious to moisture. Kitchen to have at least 1cu m of storage space. Loft hatch to be insulated and draught

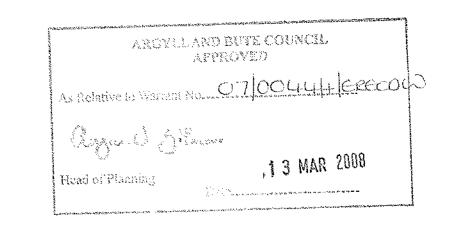
DECORATION Tape & fill and 2 coats emulsion to all plasterboard. 2 coats varnish to interior timber. Dark brown preservative stain to exterior timber. 2 coats white masonry paint to wet dash roughcast.

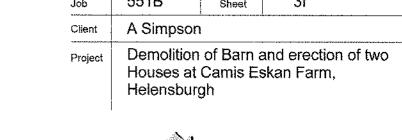
External steps 250mm min going, 170mm rise. Access paths at least 900mm wide and surfaced with 50mm concrete slabs on a granular bed. Disabled access ramp 1200mm wide, max 1:12 gradient,, with 1200 x 1200 level platt at top of ramp and at 5m intervals if appropriate. A pedestrian barrier or a landscaped margin shall be provided where there is a risk of falling more than 600mm from the edge of a patio, deck or ramp. Barriers to be 1100mm high with 99mm max gap between balusters. Landscaped margins to be 300 mm wide level with the edge of the patio, deck or ramp, with a gradual fall to ground level. A barrier shall also be provided at each platt where there is a change in travel direction. Driveway 3m wide capable of carrying an axie load of 5 tonnes. Wheeled bin stance comprising 600x600mm concrete slab. Patio comprising 50mm concrete slabs on, 100mm compacted hardcore blinded with sand.

## ENERGY CONSERVATION

Thermal bridging to be limited in accordance with BRE Report 262 "Thermal insulation: Avoiding risks" 2002 Edition. Infiltration of air to be minimised through sealing gaps between dry linings and masonry walls at edges of window, door and roof space openings, sealing vapour control membranes in timber frames and fitting draught strips to the openable parts of windows, doors and rooflights. Heating system to be inspected and commissioned in accordance with manufacturers instructions to ensure optimum energy efficiency. Written information to be made available for the occupier on the operation and maintenance of the heating and hot water service system to encourage optimum energy efficiency.

## NOTE: Cavity trays to be provided at all abutments Min clear opening width of all internal doors = 750mm



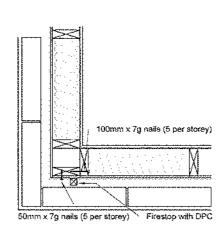


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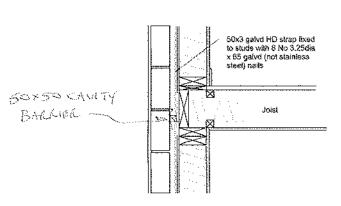
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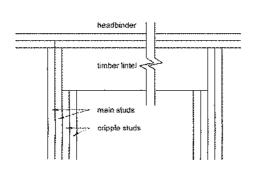
Plan at Party wall/Ext Wall junct



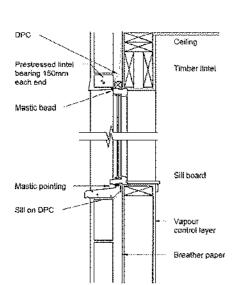
Plan at External Corner



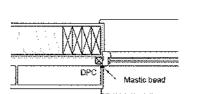
Typical 1st Floor joists 90deg to wall detail (3)



Typical Opening Detail



Typical section thro window



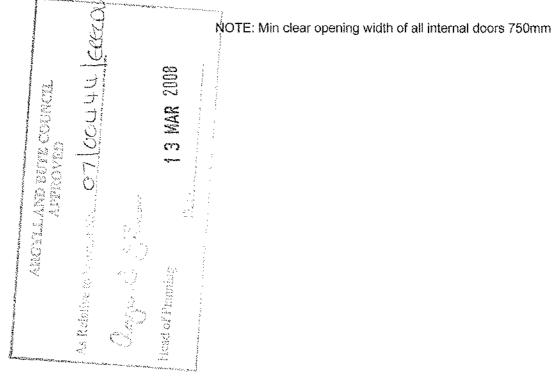
Typical window jamb detail

Window Schedule						
Level	Mark	Width	Height	Comments		
ground floor	1	1800	1500			
ground floor	2	1800	1500			
ground floor	3	1800	1500	\$		
ground floor	4	1800	1200			
ground floor	5	1200	1200			
ground floor	6	1200	1200			
ground floor	7	1200	1350			
ground floor	8	1200	1350			
ground floor	9	1200	1350	******************************		
ground floor	10	1800	1500			
ground floor	11	1800	1500			
ground floor	12	1200	1350			
ground floor	13	1800	1500			
ground floor	14	1800	1200			
attic floor	15	1200	1200	Escape		
attic floor	16	1200	1200	Escape		
attic floor	17	1200	1200	Escape		
attic floor	18	1200	1200	Escape		
attic floor	19	1200	1200	Escape		
attic floor	20	1200	1200	Escape		

Door Schedule						
Level	Mark	Width	Height	Comments		
around floor	11	1010	2110			
ground floor ground floor	2	910	2110			
X						
ground floor	3	910	2110			
ground floor	4	1010	2110	<u> </u>		
ground floor		910	2110			
ground floor	6	1800	2100			
ground floor	7	1800	2100			
ground floor	8	1400	2040			
ground floor	9	1400	2040			
ground floor	10	910	2110			
ground floor	11	2710	2110			
ground floor	12	2710	2110			
ground floor	13	910	2110			
ground floor	14	1510	2110			
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ground floor	23	4000	2125			
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500 mic polythene ...... flashing extending 150mm each side beyond flue weepholes at each side of opening gap to allow differential movement non-combustible lining board behind boller

Typical section at thro Balanced Flue 1:20 (5)



no single vertical increment exceeding 15mm any vertical increment exceeding 5mm to be rounded or chamfered

Accessible Threshold

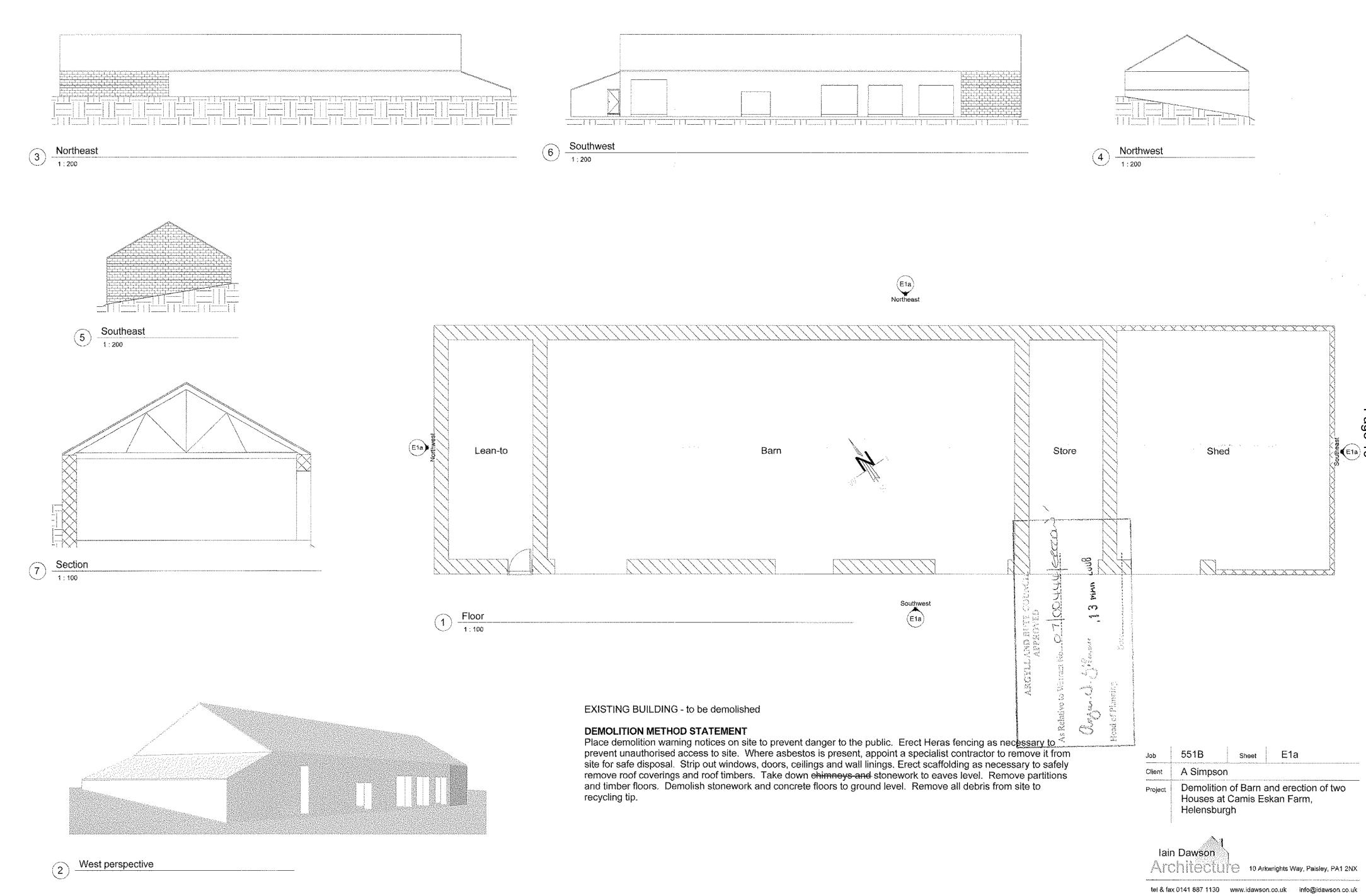
551B Sheet Job A Simpson Client Demolition of Barn and erection of two Houses at Camis Eskan Farm, Helensburgh

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Chartered Architectural Technologist Affiliate of the Royal Institute of British Architects Associate of the Chartered Institute of Building



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3 January 2019

Argyll and Bute Council Local Review Body Kilmory Lochgilphead PA31 8RT

Ref MHP: 2018\_0004

Dear Councillor

# NOTICE OF REVIEW 18/0009/LRB (18/01382/PP) ERECTION OF 2 DWELLING HOUSES AT LAND EAST OF CAMIS ESKAN FARMHOUSE, HELENSBURGH

Further to your request for further written submissions in respect of the above review I have pleasure in submitting our responses (in blue) to the Planning Officer's comments.

1 - Details of the previous planning permission for conversion of the barn and the building warrant from 2007 and whether the planning permission has expired.

Comment: Details are attached. The original planning permission has expired. A second application is 2015 was refused under reference 15/01652/PP. This application was never appealed.

**Response:** The 'second application' (reference 15/01652/PP) is of no relevance to the current review. That application proposed the erection of two detached 1½ storey dwellings on the site. The review application proposes the re-building of the barn that previously stood on the site, using the stone from the former barn (which was retained), and the 'conversion' of this to form exactly the same two dwellings as were previously approved by the Council.

2 - Planning status of the foundations as depicted on page 12 of the agenda pack; together with clarification of what, if any, that status has on the planning history of the site.

Comment: Due to the history of permissions on the site and the need to ensure that any material considerations were evaluated in the determination of the proposal officers previously have sought, through discussions with Building Standards, to try and clarify why following planning permission for a conversion of an traditional, stone built outbuilding being granted under 06/00085/COU, a building warrant was

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submitted to demolish the traditional barn and replace it with two new build houses under 07/00444/ERECDW.

Although a building warrant was approved no notification of commencement of works or site inspections were carried out and no information to suggest the barn was structurally incapable of conversion and required demolition has been found.

Officers could not identify any reason as to why the original barn was demolished in its entirety and new foundations constructed contrary to the terms of planning permission 06/00085/COU. There is no information contained in the planning or building standards history which provides mitigation or justification for proceeding with both demolition and unauthorised development contrary to the terms of the planning permission to convert the existing agricultural building into two dwellings.

Given the above the foundations had no relevance in 2015 and have no relevance to this appeal.

**Response:** The reason why the barn was demolished is that this was what the Council had approved. There were no foundations to the existing barn and it therefore needed to be demolished in order for it to be reinstated. Whilst it is acknowledged that this did not have the necessary planning permission, it was the subject of a building warrant approval. The developer therefore assumed that as a building warrant for the demolition and re-building had been approved, the works could go ahead in accordance with the approved details.

Although the foundations were constructed without planning permission, it is understood these operations were undertaken more than four years ago. They would therefore now be lawful, and immune from any form of enforcement action. Given this, the presence of the foundations is considered relevant to the current review. Whether or not the review is allowed, the foundations will remain.

# 3 - Their view on the Scottish Planning Policy advice as detailed on page 28, section 4.7 of this agenda pack.

Comment: The paragraph states the following:

"Finally, SPP advises that LPAs should always consider the re-use or redevelopment of brownfield land before new development takes place on greenfield sites, and that the generally accepted definition of 'previously developed, or 'brownfield' land is that this is land which is or was occupied by a permanent structure, including the curtilage of the developed land and any associated fixed surface infrastructure."

Comment: Scottish Planning Policy (SPP) is a non-statutory document. It identifies the primacy of the development plan stating that planning should be plan-led. It further states that the aim is to achieve the right development in the right place; it is

not to allow development at any cost. Whilst the SPP and the presumption in favour of sustainable development will be material considerations it makes clear that for proposals that do not accord with up-to-date development plans the primacy of the plan is maintained. The SPP emphasises the importance of greenbelt particularly in directing development to more appropriate sites.

It is assumed that this statement is to convince Members that brownfield sites as such have a greater status than greenfield sites and therefore should be approved. Whether a site is brownfield or greenfield there is no automatic right of approval. All planning applications require to be assessed in terms of Section 25 of the 1997 Planning Act against Development Plan Policy and other material considerations. As previously stated, the site is within the greenbelt which is the strictest of the Council's countryside policies and opportunities are limited. The proposal in 2006 met the terms of greenbelt policy i.e. conversion of a traditional building. That was not implemented, and the barn demolished. The erection of two houses fails when assessed against development plan policy and other material considerations.

**Response:** To say that Scottish Planning Policy (SPP) is a 'non-statutory document' is to significantly down play its importance. SPP contains the Scottish Government's policy advice to all Local Planning Authorities and is a very relevant <u>material</u> <u>consideration</u> in the context of all planning decisions. SPP makes it clear that LPAs should always consider the re-use or re-development of brownfield land before new development takes place on greenfield sites. Similarly, Planning Advice Note 73 states:

"Development Plan policies should encourage rehabilitation of brownfield sites in rural areas and in appropriate locations allow for their re-development. Brownfield sites are broadly defined as sites that have previously been developed. In rural areas this usually means sites that are occupied by redundant or unused buildings or where the land has been significantly degraded by a former activity".

4 - Clarification of whether a brownfield development is considered differently if the site is situated in greenbelt and if redevelopment opportunities are limited to only those specified in the greenbelt policy.

Comment: Whether a site is brownfield or greenfield there is no automatic right of approval. All planning applications require to be assessed in terms of Section 25 of the 1997 Planning Act against Development Plan Policy and other material considerations. As previously stated, the site is within the greenbelt which is the strictest of the Council's countryside policies and opportunities are limited to those specified. The proposal for the erection of two houses fails when assessed against development plan policy and other material considerations.

**Response:** The Council's Planning Officer now appears to have conceded that the review site is to be considered to be 'brownfield'. Previously, in the Planning Officer's

Report of Handing, it was stated that "the site is not recognised as a brownfield site, it is identified in the adopted development plan as Greenbelt". This statement demonstrated a fundamental misunderstanding of planning policy; a site can clearly be both 'brownfield' and within a designated Greenbelt. A brownfield site is one that has previously been developed, and in rural areas this usually means sites that are occupied (or were occupied) by redundant or unused buildings.

The appellant is also not saying that because the site is 'brownfield' there is an "automatic right of approval". What is being said is that Scottish Government policy prioritises the development of brownfield sites over greenfield ones, in order to make beneficial use of degraded land in the public interest.

# 5 - Clarification on whether the latest population figures are projecting a falling population in Helensburgh and Lomond.

Comment: The population of Helensburgh and Lomond is declining. However, this has absolutely no relevance to the appeal. The appeal is to approve two houses in the greenbelt without any justification. The Housing Need and Demand Assessment Report was used to identify the housing need and inform the Housing Land Supply Targets which were used in the Argyll and Bute Local Development Plan. The Housing Need and Demand Assessment was approved as robust and credible by the Scottish Governments Centre for Housing Market Analysis. The document also formed one of the core documents which was considered by the Reporters when they were looking at the adequacy of the housing allocations in the Local Development Plan, where they confirmed that there was no need to identify additional sites for housing allocations.

**Response:** No comment.

6 - Their view on the Scottish Planning Policy advice as detailed on page 27, section 4.5 of the agenda pack and its relevance to the proposed development and clarification that the Faslane development is an area where economic investment is planned in the near future and its relevance to the proposed development.

Comment: The paragraph states the following:

"The SPP also notes that NPF3 aims to facilitate new housing development, particularly in areas within our cities network where there is continuing pressure for growth, and through innovative approaches to rural housing provision. House building makes an important contribution to the economy. Planning can help to address the challenges facing the housing sector by providing a positive and flexible approach to development. In particular, provision for new homes should be made in areas where economic investment is planned or there is a need for regeneration or to support population retention in rural and island areas."

Investment is on-going at Faslane and will include new submarines and personnel. This has absolutely no relevance to the proposed development. The appeal is to approve two houses in the greenbelt without any justification. New housing will be directed to allocated sites and other locations within settlements. As stated above the site is within the greenbelt which is the strictest of the Council's countryside policies and opportunities are limited to those specified in the policy. The proposal for the erection of two houses fails when assessed against development plan policy and there are no material considerations that would justify departing from policy.

**Response:** Whilst a "justification" (i.e. agricultural need or similar) for the two new dwellings has not been put forward this does not mean that planning permission must be refused. If the members of the Local Review Body consider that there are material considerations that are sufficient to outweigh the provisions of policy, planning permission can be granted as a 'minor departure' from the policy. The ability to approve the review application as a 'minor departure' is contained in **Policy SG LDP DEP 1** of the Local Development Plan, which states that whilst the Council will seek to minimise the occurrence of departures to the Local Development Plan, planning permission will be able to be approved as a departure when <u>material planning considerations so justify</u>. Scottish Planning Policy, Planning Advice Note 73, and the planning history of the site are all relevant material considerations, to be afforded significant weight in this instance.

## Conclusion

The appeal site is a sensitive site. It is within the greenbelt which gives the highest degree of protection in terms of both the Council's and Scottish Government's countryside policies. In terms of greenbelt new housing development needs a locational or occupational need. The appellants have hung their justification for 2 houses on part of the SPP. Scottish Planning Policy needs to be read and assessed in totality. It is a non-statutory document but is a material consideration. It identifies the primacy of the development plan stating that planning should be plan-led. It further states that the aim is to achieve the right development in the right place; it is not to allow development at any cost. Whilst the SPP and the presumption in favour of sustainable development will be material considerations it makes clear that for proposals that do not accord with up-to-date development plans the primacy of the plan is maintained. The SPP emphasises the importance of greenbelt particularly in directing development to more appropriate sites within settlement boundaries.

Planning permission was granted for the conversion of a barn/agricultural building on this site into two dwelling houses on 30.1.07 under permission 06/00085/COU. In the officers report the granting of this permission was justified on the following basis:

"The development will secure the retention of the existing farm outbuilding at Camis Eskan. Traditional farm outbuildings form an integral part of our rural heritage and in circumstances where they have become surplus to need, appropriate projects to retain the structures should be encouraged as the

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eventual decay and ultimate loss of these structures will be of overall detriment to that heritage. The proposal involves a sensitive conversion of the outbuilding and will result in the re-use of a traditional building which is considered worthy of retention. The proposed development will not have an adverse impact on the character of the green belt and is supported by other development plan policies. Moreover, the barn forms part of a larger steading complex which has permission to convert to four dwelling houses. As such the proposal can be justified."

This recommendation was then sent to the then Scottish Executive as a notifiable minor departure from the development plan on 13 November 2006 and following no objection to the granting of planning permission for the conversion of the barn, planning permission for the change of use was granted on 30.01.2007.

As the barn/agricultural building which was previously on the site has been demolished in its entirety, and all materials have been removed from the site, this available exception to policy is now not available and the proposed erection of two dwelling houses is contrary to greenbelt policy with no possible exceptions being available.

Although a building warrant was approved no notification of commencement of works or site inspections were carried out and no information to suggest the barn was structurally incapable of conversion and required demolition has been found. Officers can identify no reason as to why the original barn was demolished in its entirety and new foundations constructed contrary to the terms of planning permission 06/00085/COU. There is no information contained in the planning or building standards history which provides mitigation or justification for proceeding with both demolition and unauthorised development contrary to the terms of the planning permission to convert the existing agricultural building into two dwellings.

On the basis of development plan policy and other material considerations there is no justification for two houses at this location and the appeal should be dismissed.

**Response:** It is not accepted that the review site is a particularly "sensitive" one; it is previously developed (i.e. brownfield) land in close proximity to a group of existing buildings. It is furthermore not accepted that the proposed development would be "visually intrusive, visually discordant, or result in sporadic development in the countryside". Had the previously approved conversion of the former barn been undertaken, in a visual sense, exactly the same building as is now proposed would exist on the site. How can this therefore be "visually intrusive" or "visually discordant"? The result would similarly not be "sporadic development". Sporadic means "occurring at irregular intervals or only in a few places; scattered or isolated"; this is not an isolated site.

Officers have said that Greenbelt has the "highest degree of protection in terms of both the Council's and Scottish Government's countryside policies". This statement

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must however be read in the context of the aims of the Greenbelt. These are to:

- Direct development to the most appropriate locations and to support regeneration;
- Protect and enhance the character, landscape setting and identity of settlements; and
- Protect and provide access to open space.

The approval of the review application will not undermine these important aims, rather it will allow the re-use of a brownfield site, in an appropriate location close to Helensburgh, in order to provide two new family homes. At present the appearance of the site detracts from the character and appearance of the area. It contains a partially completed building, that is lawful in planning terms, and is therefore immune from any form of formal enforcement action. To grant planning permission for a development that in almost every respect would be identical to that previously approved in 2007 would, whilst a 'minor departure' from the provisions of the Development Plan, not be either unreasonable or inappropriate.

Finally, it is relevant to note that on page 3 of the decision notice dated 16 August 2018 it states:

"If permission to develop land is refused or granted subject to conditions and the owner of the land claims that the land has become incapable of reasonably beneficial use in its existing state, and it cannot be rendered capable of reasonably beneficial use by the carrying out of any development which has been or would be permitted, the owner of the land may serve on the planning authority a purchase notice requiring the purchase of the landowner's interest in the land, in accordance with Part 5 of the Town and Country Planning (Scotland) Act 1997 (as amended)."

If planning permission for the development now applied for is not able to be approved, then it might be argued that the land would have effectively become "incapable of reasonably beneficial use in its existing state". If so, it would be possible for a Purchase Notice to be served upon the Council, under the provisions of \$88 of the 1997 Planning Act.

Yours sincerely

Michael Hyde MRTPI

Which mel Holl.

**MH Planning Associates** 



From: Charles Carver

Sent: 11 December 2018 12:19

To: Young, Howard < <a href="mailto:Howard.Young@argyll-bute.gov.uk">Howard.Young@argyll-bute.gov.uk</a>>

Subject: Re: FW: 18/0009/LRB (18/01382/PP) Erection of 2 dwelling house at land east of Camis

Eskan Farmhouse, Helensburgh [OFFICIAL]

## Dear Howard

Thank you got your mail re the proposed houses at Camis Eskan.

There seems to be no opportunity for me to add any further comments to the appeal. Is that correct?

As a house owner in the development I'm very keen to see the state of limbo we are in, ended. Currently there is no proper access road to the courtyard and the development is essentially incomplete.

I note your comments regarding the green belt and brown field site but feel that it is at odds with the recent approval given to increase the size of the new build on the old pre fab site which is definitely not sensitive to the area.

As regards the original barn this was, in my personal opinion, not worthy of conversion, being substantially altered from its original state with a mixture of stone and brick and no longer having its original roof or doors.

I understand also that the developer would use the original stone to form the gable ends of the proposed houses.

I can't imagine what possible use the site would be if planning is not granted. Certainly it's not of any agricultural use.

Perhaps you could reconsider your objections?

Kind regards Charles Carver

